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API Supplier Change or Addition of Alterate API Supplier in Generic Drug Products: Cost, Quality and Regulatory Factors

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Abstract

Generic drug product (GDP) competition for market existence and profitability has become a challenging task for the manufacturers. All the generic players are putting intensive efforts to enter the market with competitive price and consistent drug product (DP) quality. The generic firms have to manage the delicate balance between the cost and quality of raw materials, especially the active pharmaceutical Ingredient (API) for market survival. Major Pharma companies have adopted the merger and acquisition strategies with API manufacturers to withstand the competition and price erosion. Still the majority firms don't have their own API manufacturing facility. Since the finished product cost is majorily driven by API, the supplier selection plays prominent role in the generic profitability as well as guality. The supplier screening and selection includes extensive evaluation and comparison of documents, quality and cost. As part of risk mitigation strategy many generic manufactures prefer to include additional or alternate sources for API supplier. This exercise could be triggered anytime during the DP life cycle. The authors have tried to share the view on supplier change process at various stages of product lifecycle and related regulatory authority requirements and expectations. Generic products have been targeted majorly for US and Europe regions and same is being focused here. These two regulatory bodies have almost similar requirement for supplier selection and change, except difference in procedural approaches. The regulatory requirements may vary for each phase of generic product life cycle. At the development stage, the supplier change may not significantly fall into regulatory umbrella. Generally development phase comes under relatively less regulatory scruitiny than CTD submission or post approval phase. The dossier review and post approval phase have almost similar regulatory requirements. All the post approval changes shall be routed through SUPAC filing in US and VARIATION filing procedures in Europe.

Keywords: API supplier selection; API supplier change; Alternative API supplier; SUPAC filing; Variation filing; Prior approval supplement; Type-II variation

Introduction

Pharmaceutical industry is growing exponentially in value and quantum year by year. Price competition as well as profitable trading has become a vital factor in the market existence for the companies across the globe. There has been consistent efforts and control by the regulatory authorities to maintain the product quality considering the end user safety. More legislations and regulations are being implemented emphasizing the quality standards with changing market scenario.

Every manufacturer has been putting their best efforts to overcome the shrinking revenues and profit margin. The material scarcity and cost are the significant barriers insisting the pharma companies to make compromises on product cost. The pharma companies have to manage a thin balance between cost and quality of raw materials which significantly impacts the finished DP quality attributes. The DP pricing structure reveals that the final cost is driven majorly by API price. This is most relevant for generic applicants, as the market is overcrowded and the profits are marginal.

Most of the pharma giants have their own API divisions to withstand the rapid price erosion. The pricing pressure is generally huge in the generic market due to the vast number of players. These diminishing margins and costing pressure leads to the lookout for cheaper API's by generic companies. As part of this the generic companies very frequently undergo API supplier changes to compete the market. The applicant has to go through regulatory process for supplier changes. API manufacturers facing inspection failures owing to GMP (good manufacturing practices) non-compliance issues may also adversely affect the generic player's. This emphasizes the need for the right supplier selection for their DP development. Most of the inspection failures occur due to lack of online documentation, analytical compliance, procedural guidance implementation, deviations, CAPA (corrective action and preventive action), contamination, failures investigations and manufacturing problems etc. All these issues may insist to select right API supplier for generic drug development as well as to have additional API supplier as backup. The major focus of this write up is to make the reader aware of the existing regulatory expectations and strategies in carrying out the supplier change exercise.

API Supplier Selection [1-3]

Companies perform thorough evaluations based on individual internal systems and policies for selecting the appropriate API supplier.

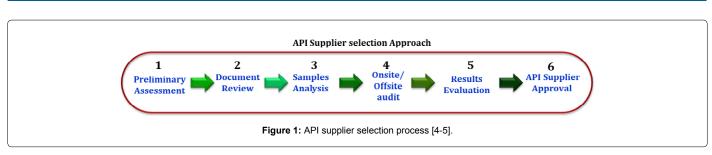
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API source selection will depend on a number of factors, including their familiarity with intended molecule or class of molecule, the strength of their Chemistry, Manufacturing and Controls (CMC) program (or the availability of CMC information for existing APIs), their ability to secure DMFs, history of regulatory inspections and manufacturing capabilities. The supplier selection process majorly comprises the document review, quality evaluation and cost comparisons. Purchase, quality assurance (QA), analytical, formulation and costing teams are the screening and evaluation cross functional teams majorly involved into selection process. Preferably, the API selection shall be initiated from a supplier pool which is audited and approved. Any new additional suppliers shall be audited by the selective quality teams. API supplier selection process has represented in the below Figure 1.

Preliminary assessment

API material properties and DP requirements should be understood. Generic product manufacturers should assess the initial assessment on each quality attributes.

Document review

Open part DMF should be reviewed and understood the synthetic route, product specifications, analytical procedure, impurity profile, stability results, and CMC changes.

Sample analysis

Supplier samples should be analyzed by using certified standard materials as per pharmacopoeial procedures (USP, Ph. Eur., JP or national pharmacopoeia) and/or in-house approved procedures.

Onsite or off-site audit

QA team should perform offsite or onsite audit activity. Inspection team should evaluate the API factory quality systems, deviations, CAPA, recalls, warning letters, reprocessing batches, annual reports, CMC changes, batch to batch variability, OOS, OOT, specifications and pharmacopoeial adoption etc.

Summary data evaluation

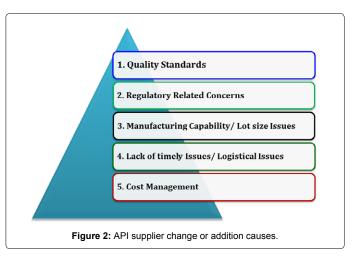
Supplier selection results should be evaluated of document review, sample analysis report and onsite/offsite audit results.

API supplier approval or rejection

Finally, two suppliers shall be selected one as main and another one as alterative supplier for generic DP development.

API Supplier Change/Alternative Supplier Addition [6-7]

As discussed in the above sections, generic product applicants consider a switch in API supplier mainly to control the manufacturing cost of the product, though the other reasons also may persist. The



probable and most possible scenarios have been depicted below. Typically, on many occasions generic companies opt to go with more than one API suppliers during submission, which could enable the applicants to commercialize any of the approved suppliers in future 2. The major geographies targeted by generic players are US and Europe owing to its huge market size and volume. Thus the article also primarily focused to cover the regulations and legislations related to supplier change procedures applicable to these domain (Figure 2).

The regulatory requirements may vary from phase to phase at which the supplier change happens. However if it occurs at development stage, the process may not undergo a thorough regulatory scrutiny or review as the product is neither submitted nor approved. Nevertheless, it is recommended to perform the quality comparisons as well as the risk assessments at these stages with the previous suppliers. The major causes for a suppliers change is listed below

API supplier selection shall be performed based on the appropriate evaluation process. However, change in supplier may happen at any stage of product life cycle, the possible reasons too could vary accordingly. Based on the general understanding and author's experience, the change phases can be classified as below,

- 1. Development Phase
- 2. Submission Phase
- 3. Review Phase (prior approval)
- 4. Post Approval Phase

Development phase

The product development stage can be further broadly divided into pre formulation, formulation (lab scale) and Formulation (pilot scale) stages. All these development phases fall before the exhibit batch or

Page 3 of 8

dossier submission stages and thus the changes or addition of suppliers at this stage may not be considered under regulatory umbrella. Most of the time the supplier change or addition at these stages shall be approached similarly. Regulatory bodies generally expect to have the experiments repeated with new API material. Below table represented the development phases and redevelopment activities [8] Table 1.

Step 1: Pre-formulation: Pre-formulation includes characterization of API, reference medicinal products, excipients compatibility and preliminary formulation experiments. If API supplier change happens after completion of Preformulation studies, generic player should repeat all the pre-formulation activities with new API material, such as characterization of API and excipients compatibility studies. Again redefine the CMA for new API material and risk assessment should be performed.

Step 2: Formulation (Lab Scale): Step-2 includes evaluating and establishing QbD (quality by design) elements like CQA, CMA, DoE (design of experiments) and design space (DS) in lab scale level. This step carries significant role in the DP development and so the vendor change risks from API material quality attributes on quality attributes need to be thoroughly evaluated. Thus, it's advisable to perform the risk assessments with API supplier change and repeat the formulation experiments to mitigate the risks and ensure the control strategies.

Step 3: Formulation (Pilot Scale): This step includes design space and control strategy on formulation, specifications and analytical procedures. If API supplier has changed then all previous development activities should perform including stability studies. Comparison report may also require for both API material physicochemical properties such as synthesis, impurities profile, residual solvents, polymorphism, water content, Flowability etc.

If API supplier change happens at this stage then the GDP manufacturer should work for additional developmental activities (Figure 3). The dissolution comparisons along with other CQA's shall be ensured before switching over to new API supplier. It is expected to enclose all these experiments and updates with relevant data in the product development report. The associated risk assessments along with mitigation strategies for the DP quality attributes shall also need to be updated in the report.

Addition of alternative API supplier: Generic manufacturer can add alternative API material for DP. A comparison report on both APIs physical and chemical properties including starting materials, impurity profile, residual solvents, specifications and analytical procedures is recommended. Generic applicant should discuss all experimental data in product development report.

Submission phase

Submission phase includes exhibit or submission (pivotal) batch manufacturing, BABE (bio-availability and bio-equivalence) studies, stability studies, CTD (common technical document) preparation and submission. Generic product manufactures can choose an alternative source of API at the commercial stage or even change the existing API supplier as well. Figure 4 represents all activities in this phase.

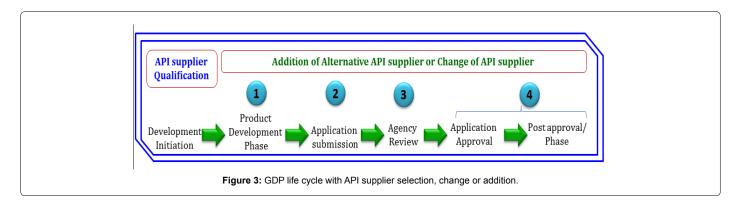
The supplier additions at this stage have to be routed through regulatory purview and the associated recommendations and requirements have been established by the regulatory bodies. Adequate risk assessments along with mitigations and control strategies should be established and reported. Simultaneously all the regulatory bodies recommend for DP *in-vitro* dissolution comparisons and similarity between the suppliers. If any discrepancies or failures in exhibit batches stability studies or bioequivalence studies, then the DP may undergo redevelopment.

Addition of alternate API supplier: Regulatory authority expectations are similar to primary and alternate sources of API. Subsequently, the product development report shall carry adequate information to support the alternate supplier selection and adoption. In addition, a comparison report between primary API and other sources on the synthetic route, process, impurity profile and physicochemical properties is also recommended. Alternative API sourced manufactured batches BE studies were waived on conditions of *in-vitro* similarities. CTD DS part should carry details about both the API sourced materials. The below CMC data shall be included in the dossier if intend to submit alternative API sources for the DP.

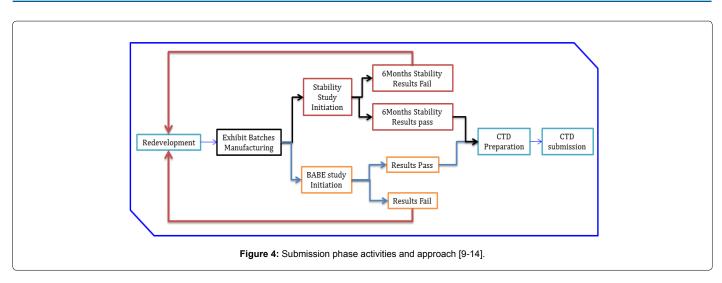
I. Comparison and justification of the comparability of the physical and chemical properties (starting material, impurities, assay etc.) of DS from each source

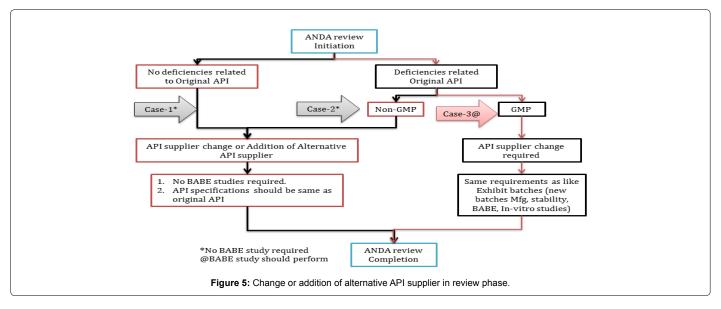
Product development steps	Redevelopment activity requirement	
Step-1: Pre-formulation	Comparison of API specifications, Polymorphs, Monographs compliance, Physical and chemical characterisation.	
Step-2: Formulation(Lab scale)	 Perform the Step 1 activities Re-evaluate the drug substance (DS) and DP risk assessments Re assess the QTPP,CQA,CMA (critical material attributes),CPP (critical process parameters) and design space 	
Step-3: Formulation (Pilot scale)	4. Evaluate the DP stability	





Page 4 of 8





II. Separately manufactured DP batches with alternative API material.

III. Comparative dissolution data with the first supplier

IV. Appropriate stability data on each strengths manufactured using alternative API source.

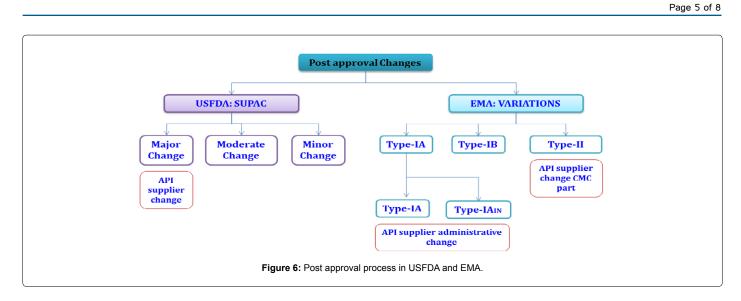
Review phase (Prior approval) [15-17]

Generic companies may proceed for API supplier change or addition of alternative supplier in the review period. Applicant should submit amendment or supplement to agency for change or addition of API supplier. USFDA has published the guidance on "Alternative source of active pharmaceutical ingredient in pending ANDAs". Figure 5 has represented the approaches for API supplier change or addition in the review period. As per figure 5, authors has considered three cases such as,

- Case 1: No API related deficiencies from reviewer
- Case 2: Non-GMP deficiencies received on original API
- Case 3: GMP deficiencies received on original API

Case 1: No API related deficiencies from reviewer: If no major deficiency received on present API material, then generic applicant can proceed for API supplier change or addition of new API supplier with minimum documentation and regulatory burden. Generic applicant should perform the equivalency between present and proposed API suppliers, not limited to physicochemical properties. No BABE studies are required in this case, but API finished specifications should be similar with primary API material. For any mismatches with present API, then suitable scientific justification may be accepted. Other requirements are same as prior approval supplement including new batch and stability studies with proposed API material. Detailed discussion represented in below section (Post approval phase).

Case 2: Non-GMP deficiencies received on original API: This category includes the case where the DS deficiencies were received from agency other than GMP. In this case also generic applicant may not have to perform bioequivalence studies for API supplier change or addition. Similar to case-1 requirements, comparison report between the API's is required. Other requirements are same as prior approval supplement including new batch and stability studies with proposed API material. Detailed discussion represented in below section (Post approval phase).



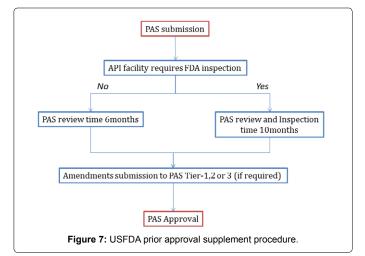
Case 3: GMP deficiencies received on original API: The API source variation or additions at ANDA review phase shall undergo substantial regulatory scrutiny. The supplier changes due to GMP issues related to the primary API manufacturer may call for new bioequivalence studies. Generic player should manufacture new submission batches and perform the 6 months stability and bioequivalence studies. *In-vitro* studies also needed with new API material. Previous bioequivalence studies (submitted batches) were acceptable except for the GMP issues that were specific to the original API. The specifications of the alternate source API need to be essentially same as the original source API. Applicant should assure the similarity in synthesis, impurity profile and physicochemical properties between original and alternate source of API.

Further the applicant needs to confirm that the original API source is not being withdrawn due to deficiencies specifically relating to that API such as, lack of adequate controls; evidence of adulteration and evidence of falsification of data in the application or identified in the preapproval inspection. If these three situations apply, a new acceptable BABE study and comparative dissolution data for all strengths will be needed to support the alternate source for API.

Regulatory framework demands the applicant to follow prior approval for API supplier change or addition of alternative API supplier. More precisely, USFDA recommending proceeding with PAS and EMA recommends similar procedure, type-2 variation approach (described in below section).

Post approval phase [18-26]

The Post approval period could be broadly classified into before and after commercialization. Either of these stages generic manufactures could force for an API supplier change or addition. Irrespective of the stage, the regulatory demands and procedures are similar and insist to abide by the published guidances. Typically, a change from one DS manufacturer to another involves more than simply a site change. In most cases, there will be additional differences (e.g., route of synthesis, process, impurities, residual solvents, and equipment) which have to be addressed adequately. Nevertheless, regulatory agencies recommend for submitting the comprehensive information for both the DSs. Post approval phase changes requirements are different for USFDA and EMA. All post approval changes will be handled in US with SUPAC filing approach and for Europe VARIATION filing procedure. Figure 6 represents the USFDA and Europe post approval categories with API supplier change or alternative supplier change.



USFDA perspective

API supplier change or addition of alternative supplier is belongs to major change so generic applicant should proceed with prior approval supplement [PAS] (Figure 7).

Major changes (PAS)

Manufacturing sites: A move to a different manufacturing site, except one used to manufacture or process a DS intermediate, when the new manufacturing site has never been inspected by FDA for the type of operation that is being moved or the move results in a restart at the new manufacturing site of a type of operation that has been discontinued for more than two years.

A move to a different manufacturing site, except one used to manufacture or process a DS intermediate, when the new manufacturing site does not have a satisfactory cGMP inspection for the type of operation being moved. A move to a different manufacturing site for the manufacture, processing, or primary packaging of DPs when the primary packaging

Manufacturing process: Any fundamental change in the manufacturing process or technology from that currently used by the applicant. DS: Change in the route of synthesis of a DS. Changes in the

synthesis or manufacture of the DS that may affect its impurity profile and/or the physical, chemical, or biological properties.

PAS filing Procedure

Change or addition of API supplier belongs to major change and thus routed through PAS (Prior Approval supplement) submission procedure. ANDA applicant should submit the PAS to the agency with GDUFA (Generic Drug User Fee Act) fee. As per GDUFA, the PAS review completion target is 6months and if the new API manufacturing facility requires FDA inspection then the review time shall be 10months. The review completion timelines may vary from 6 months to 10months based on the FDA decision on API site inspection. FDA will provide notice to the applicant if such a change arises. As noted above, if an amendment is made to a PAS, the GDUFA goal date associated with that PAS may be revised. Amendments are classified into Tier-1, Tier -2 and Tier -3 categories. Based on the amendment nature PAS review time will be revised. These all changes and supplements are discussed in FDA guidance "ANDA submissions-amendments and easily correctable deficiencies under GDUFA"; "ANDA submissions-Prior approval supplements under GDUFA" and "Major, Minor and Telephone amendments to Abbreviated New Drug Applications"

EMA perspective

API supplier change or addition of alternative supplier falls to **variation type-IA** administrative changes (manufacturer name, API facility address etc.); **type-IA**_{IN} (change in manufacturer of API where no CEP [certificate of suitability of monographs of European pharmacopoeia]) and **variation type-II** (API synthetic route, impurities, specifications etc.). These two variation filing approaches details are tabulated in the below. If the API doesn't have approved CEP/ASMF (active substance master file) then generic applicant should follow the EMA recommended procedures Table 2.

Type-IA variation: This is an administrative change variation category and the details were tabulated in the below table.

Type-II variation (Quality changes): (Change in the manufacturer (including where relevant quality control testing sites) of the active substance (AS), where no Ph. Eur. certificate of suitability is part of the approved dossier)

Definition

Sub Section-1 (B.I.a.1.b): Introduction of a manufacturer of the AS supported by an ASMF

Page 6 of 8

Sub Section-2 (B.I.a.1.b): The proposed manufacturer uses a substantially different route of synthesis or manufacturing conditions, which may have a potential to change important quality characteristics of the AS, such as qualitative and/or quantitative impurity profile requiring qualification, or Physico-chemical properties impacting on bioavailability

Sub Section-3 (B.I.a.1.b): Introduction of a new manufacturer of the AS that is not supported by an ASMF and requires significant update to the relevant AS section of the dossier.

Variation filing Procedure: Variations handling procedure can depend on the application procedure i.e. Centralized, National and Mutual recognition procedures. These variations can be followed as per EU variation guidance "Guideline on the details of the various categories of variations to the terms of marketing authorizations for medicinal products for human use and veterinary medicinal products" and other. Authors have previously published the article on "Variation filing procedure in Europe: A complete review"

Documentation for Regulatory Agencies [27-38]

API supplier change or addition of alternative supplier has similar requirements for documentation submission. USFDA and EMA agencies have similar CMC requirements and administrative requirements are different for each regulatory agency. In CTD module-1 is belongs to administrative information so it has different requirements for each agency. Table 3 has represented the module-1 requirements. CMC changes have similar requirements for both regulatory bodies and the detailed documentation requirements were tabulated in Table 4.

Conclusion

The API supplier change or addition of alternative supplier may happen anytime during the generic DP lifecycle. The regulatory guidances majorly concentrate on the post approval supplier changes and up to some extent in development and submission phase also. However, there is still lack of clarity on the regulatory expectations for API supplier change or addition of alternative API supplier during development stages. If these changes occur before CTD submission,

Type-IA variation (Administrative changes)-A.4.

Definition: Change in the name and /or address of a manufacturer or an ASMF holder or a supplier of the API, starting material where no Ph. Eur. certificate of suitability is part of the approved dossier.

Required documentation:

1. A formal document from a relevant official body (eg. chamber of commerce) in which the new and/or address is mentioned

- 2. Amendment of the relevant sections of the dossier
- 3. In case of change in the name of the holder of the API holder, updated letter of access.

Type-IA_{IN} variation (quality change)-B.I.a.1.a

(Change in the manufacturer (including where relevant quality control testing sites) of the active substance (AS), where no Ph. Eur. certificate of suitability is part of the approved dossier)

Definition: The proposed manufacturer is part of the same pharmaceutical group as the currently approved manufacturer

Required documentation:

1. Amendment of the relevant sections of the dossier.

- 2. A declaration on similarity of API synthetic route, specifications and test procedure for both API suppliers.
- 3. Either a TSE Ph. Eur. certificate of suitability for any new source of material (where applicable).
- 4. Batch analysis data for at least two batches (minimum pilot scale) of the API from the current and proposed manufacturers/sites.
- 5. Detailed information in Module-1, 1.2 Application form, section 2.5 outline the 'present' and 'proposed' manufacturers.

6. QP declaration for each of API manufacturing facility.

Page 7 of 8

Document title	Contents
API GMP and Administrative information (if unaudited facility)	GMP Related: Recalls, OOS/OOT, CAPA, deviations, facility inspection failures (if any), recent regulatory inspections and warning letters/ import alerts. Administrative: New API holder DMF letter of access, API facility inspection declaration letter (EU), QP declaration letter (EU), APIs establishment inspection report and Supply capacity and Material price statement. Patents certification (if required)
Module-1	USFDA: Form-356 h; cover letter, API DMF document letter of authorization; request for Biowaiver (if applicable). EMA: cover letter, application form [annexures for new API supplier information including facility and corporate office address, Brief description of API manufacturing process, Description of GMP facility, GMP certificates and qualified person for batch release declaration letters] and product related information.

Table 3: Documentation requirements for adimistrative part.

Document title	Contents
Comparison report on both APIs	Synthetic route (starting material, impurities profile, residual solvents), Physical properties (particle size, bulk density, polymorphism, solubility), Specifications, Analytical procedures and Method validation
DP development	Comparison report for API physicochemical properties, DP impurity profile, Updated components and composition statement, analytical method validation reports. Risk assessments and QbD elements reconfirmation.
	Intended master batch records for the largest intended commercial batch size (US), Executed batch manufacturing record (for USFDA), Batch analysis CoA, in-vitro dissolution results, in-vitro dissolution comparison report with old API mfg. batches, 6months accelerated and long term stability data and stability commitment for long term/intermediate conditions.
CTD sections	DS CMC part: Module-2 QOS and Module-3 DS part

Table 4: Documentation requirements for quality part.

the recommendations are to discuss in DP development report. Development report should carry the comparison between both APIs including physicochemical properties and formulation attributes. The post approval phase changes shall be routed through prior approval supplements for USFDA applications or variations filing procedure for Europe applications. For pending generic applications, vendor change due to any API GMP related deficiency, then a bioequivalence studies need to be performed. Based on the recent developments, the QbD tools and risk assessments shall be appropriately used to support all these changes. Global regulatory and quality standards are expected to maintain by DP manufacturers throughout the product life cycle irrespective of the API sources.

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